



TOWN BOARD WORK SESSION

May 23, 2022 - 5:30 PM

Town Board Chambers, 301 Walnut Street, Windsor, CO 80550

To view Town Board meeting broadcasts, visit
www.windsorgov.com/MeetingsOnDemand.

AGENDA

1. Meet The Board - New Employees - B. Sorenson, Human Resources Manager
2. Larimer County Regional Transportation Discussion - O. Herrera, Deputy Director of Engineering
3. North Front Range Metropolitan Planning Organization (NFRMPO) Premium Transit Analysis - LinkNoCo - Overview - Alex Gordon, NFRMPO
4. Poudre Express Route Update - S. Ballstadt, Director of Planning / Leiton Powell, Greeley-Evans Transit (GET)
5. Future Meeting Agenda

The Town of Windsor will make reasonable accommodations for access to Town services, programs, and activities and will make special communication arrangements for persons with disabilities. Please call (970) 674-2400 by noon on the Thursday prior to the meeting to make arrangements.



MEMORANDUM

Date: May 23, 2022
To: Mayor and Town Board
From: Bradley Sorenson, HR Manager
Re: Meet The Board - New Employees - B. Sorenson, Human Resources Manager
Item #: 1.

Background / Discussion:

Last Name	First Name	Title	DOH	Supervisor
Hughes	Greg	Rec. Supervisor Aqua/Faciliti	1/19/2022	Tara Fotsch
Yager	Cody	GIS Analyst	1/24/2022	Jessica Humphries
Cook	Robert	Police Officer	2/14/2022	Rick Klimek
Bodiker	Benjamin	Visual Media Coordinator	2/28/2022	Jessica Humphries
Castellanos	Sarai	Communication Coordinator	2/28/2022	Jessica Humphries

Financial Impact:

Relationship to Strategic Plan:

Recommendation:

CC:

Attachments:



MEMORANDUM

Date: May 23, 2022
To: Mayor and Town Board
From: Omar Herrera, Deputy Director of Engineering
Re: Larimer County Regional Transportation Discussion - O. Herrera, Deputy Director of Engineering
Item #: 2.

Background / Discussion:

See attached memo.

Financial Impact:

Relationship to Strategic Plan:

Recommendation:

CC:

Attachments:

1. Memo to Windsor Town Board
2. Regional Transportation_Windsor Presentation

MEMORANDUM

TO: Windsor Town Board

FROM: Laurie Kadrich, CPIR Director
Mark Peterson, County Engineer

DATE: May 10, 2022

RE: Regional Transportation Agenda Item

Larimer County seeks input from the Windsor Town Board on your desire to collaborate and cooperate on regional transportation solutions. The communities of Larimer County are strongly interconnected, and a safe and reliable regional transportation network is needed to support our communities' travel needs. Although there is transportation funding legislation at both the state and federal levels, significant gaps remain in the ability to meet the regional transportation needs in our county.

The City/Town Managers of all communities in Larimer County expressed support for advancing discussions around regional transportation solutions, starting with meetings with each elected body in the county. We seek to understand the relative importance of regional transportation to your community and to know what approaches you are interested in pursuing to address regional transportation solutions. We hope to learn about the "must haves" and the "deal breakers" for your community to coordinate on regional transportation.

Larimer County initiated and funded a planning effort in 2018 to explore funding opportunities for regional transportation. The effort terminated with an unsuccessful sales tax ballot measure in 2019. The County recognizes two notable detractors from the success of that initiative:

1. Transportation was bundled with county facilities on the ballot question, which was a mistake. It led to voter confusion and the perception that the sales tax was too ambitious.





2. The 2018/2019 effort involved collaboration at the technical and policy levels through a Technical Advisory Committee (TAC) and a Regional Task Force (RTF). The TAC included a staff representative from each community in Larimer County, while the RTF included an elected official representative from each community. This structure did not enable broad discussion and support from the elected bodies throughout the County, resulting in mixed support for the ballot question.

As we renew the conversation around regional transportation, the County wishes to learn from these missteps and explore alternative approaches to achieve mutually beneficial solutions. We look forward to hearing your ideas and collaborating with you. Your input will be combined with that of the other elected bodies across the county to determine whether there are shared interests in potential next steps.



Regional Transportation Solutions

Discussion with Windsor Town Board

May 23, 2022

Mission Statement

A cohesive and collaborative strategy is needed to identify solutions for regional transportation needs

Meeting Purpose

Assess and inspire your community's desire to collaborate and cooperate on regional transportation solutions

AGENDA

1. Defining Regional Transportation
2. Regional travel snapshot
3. Current funding environment
4. Interactive polling and discussion



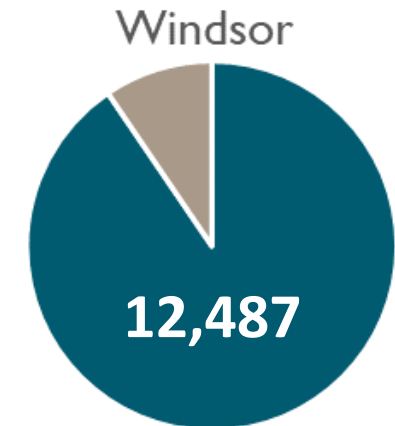
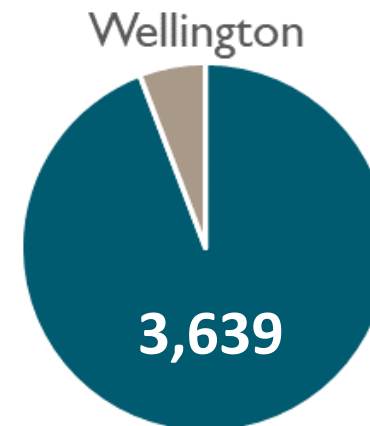
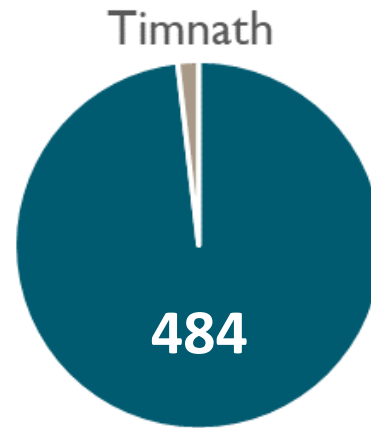
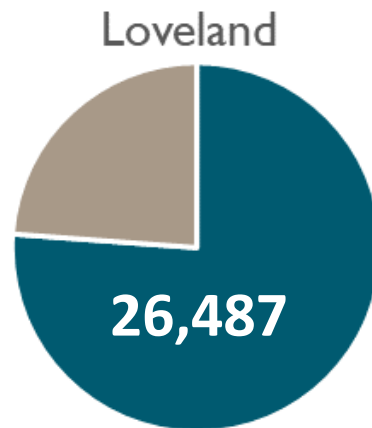
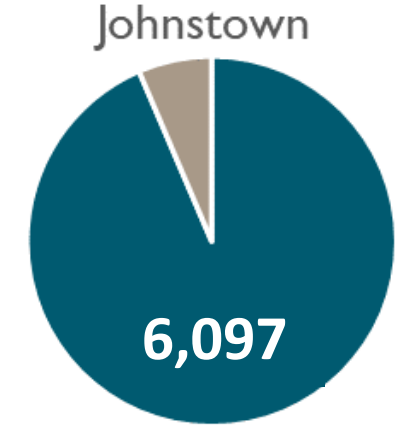
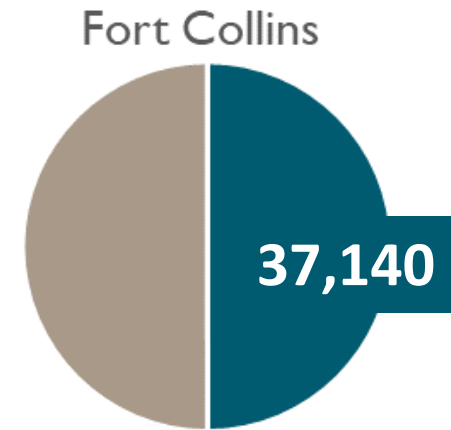
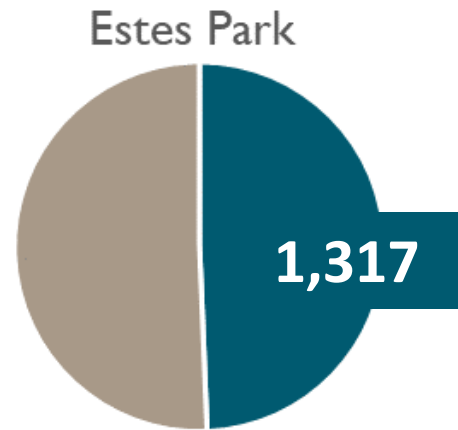
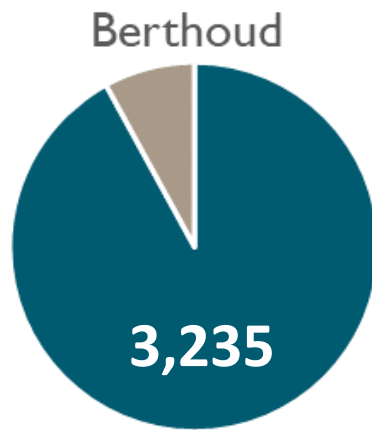
Regional Transportation Solutions

Improving mobility for people, goods and services using any travel mode (driving, riding transit, bicycling, walking, etc.) between communities and across our region.

REGIONAL Travel Snapshot

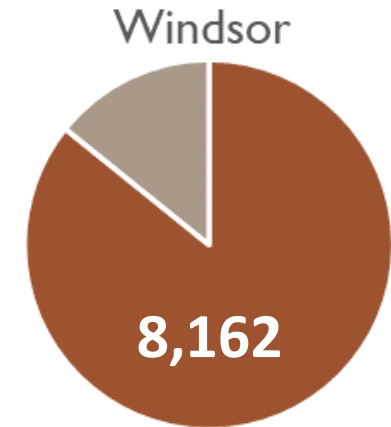
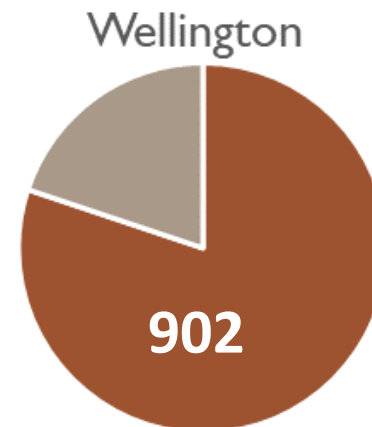
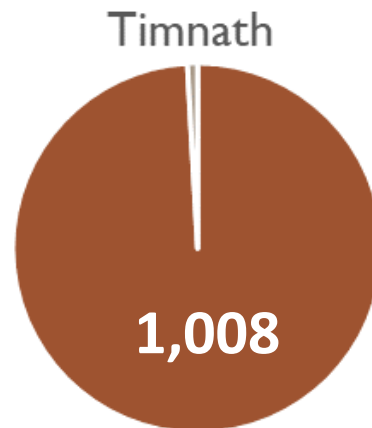
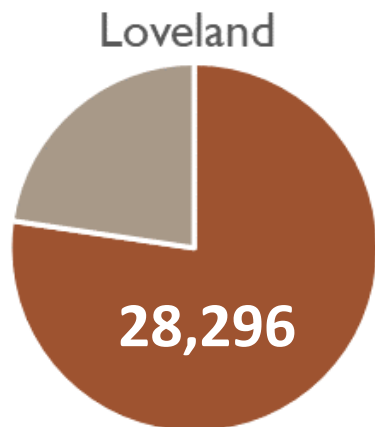
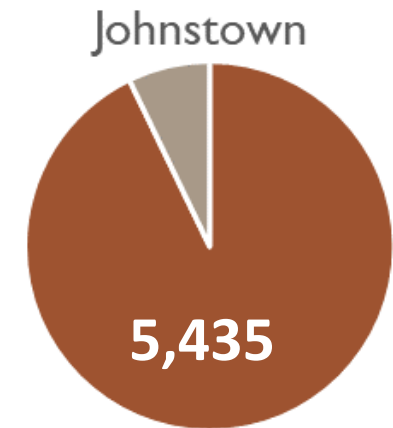
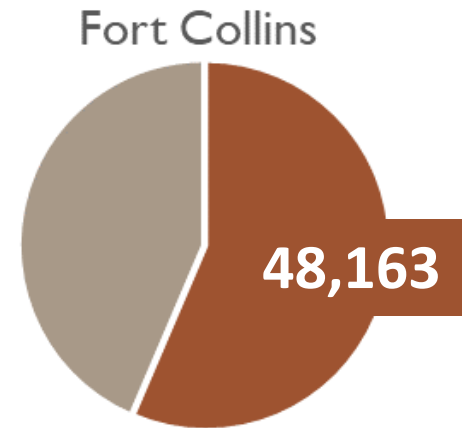
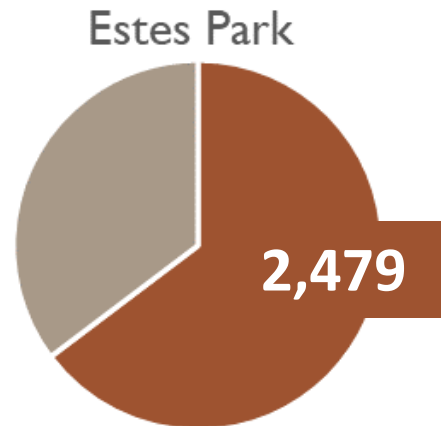
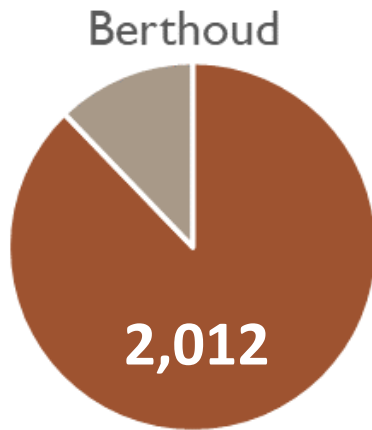
A mobile and interconnected region...

Employed residents who commute elsewhere for work



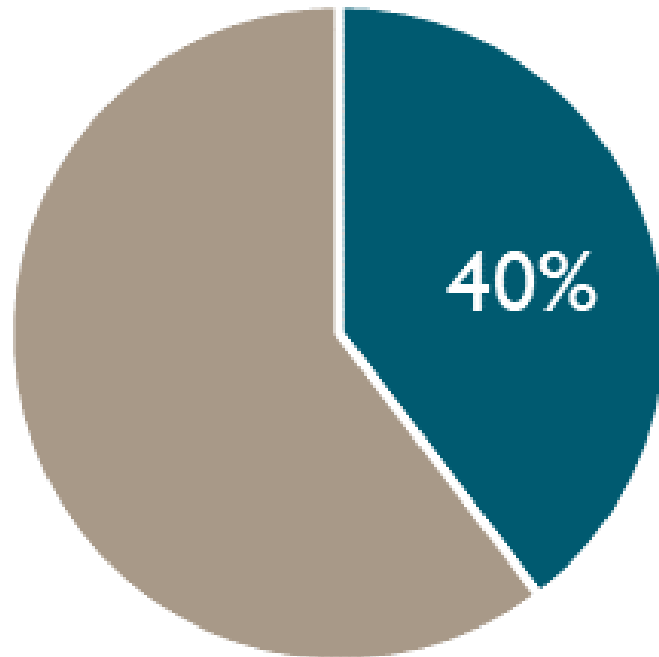
A mobile and interconnected region...

Employees who arrive from elsewhere



Countywide Travel Patterns

Larimer County



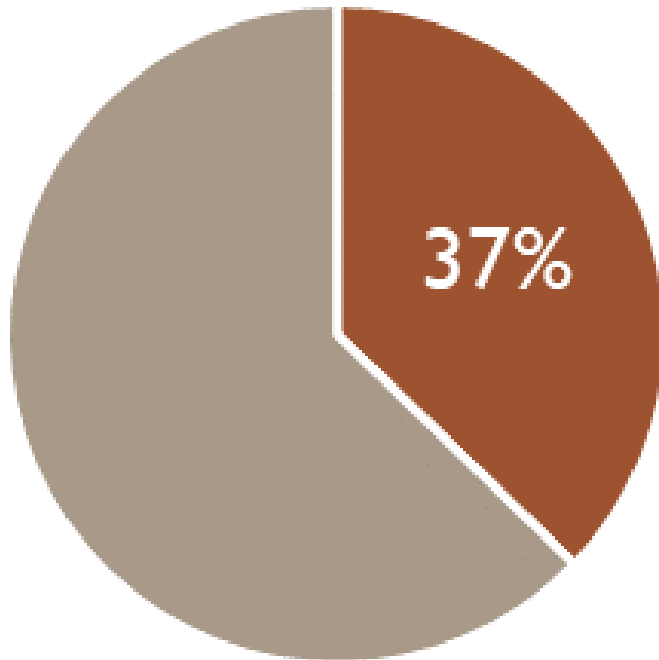
Percent of employed residents who commute elsewhere for work

	Count	Share
Larimer County	95,431	60.4%
Weld County	14,611	9.2%
Boulder County	10,641	6.7%
Denver County	8,232	5.2%
Adams County	5,483	3.5%
Arapahoe County	4,863	3.1%
Jefferson County	4,626	2.9%
El Paso County	2,781	1.8%
Douglas County	1,968	1.2%
Laramie County (WY)	1,088	0.7%
All Other Locations	8,368	5.3%
Total	158,092	100.0%

Source: U.S. Census Longitudinal Employer-Household Dynamics, 2019

Countywide Travel Patterns

Larimer County

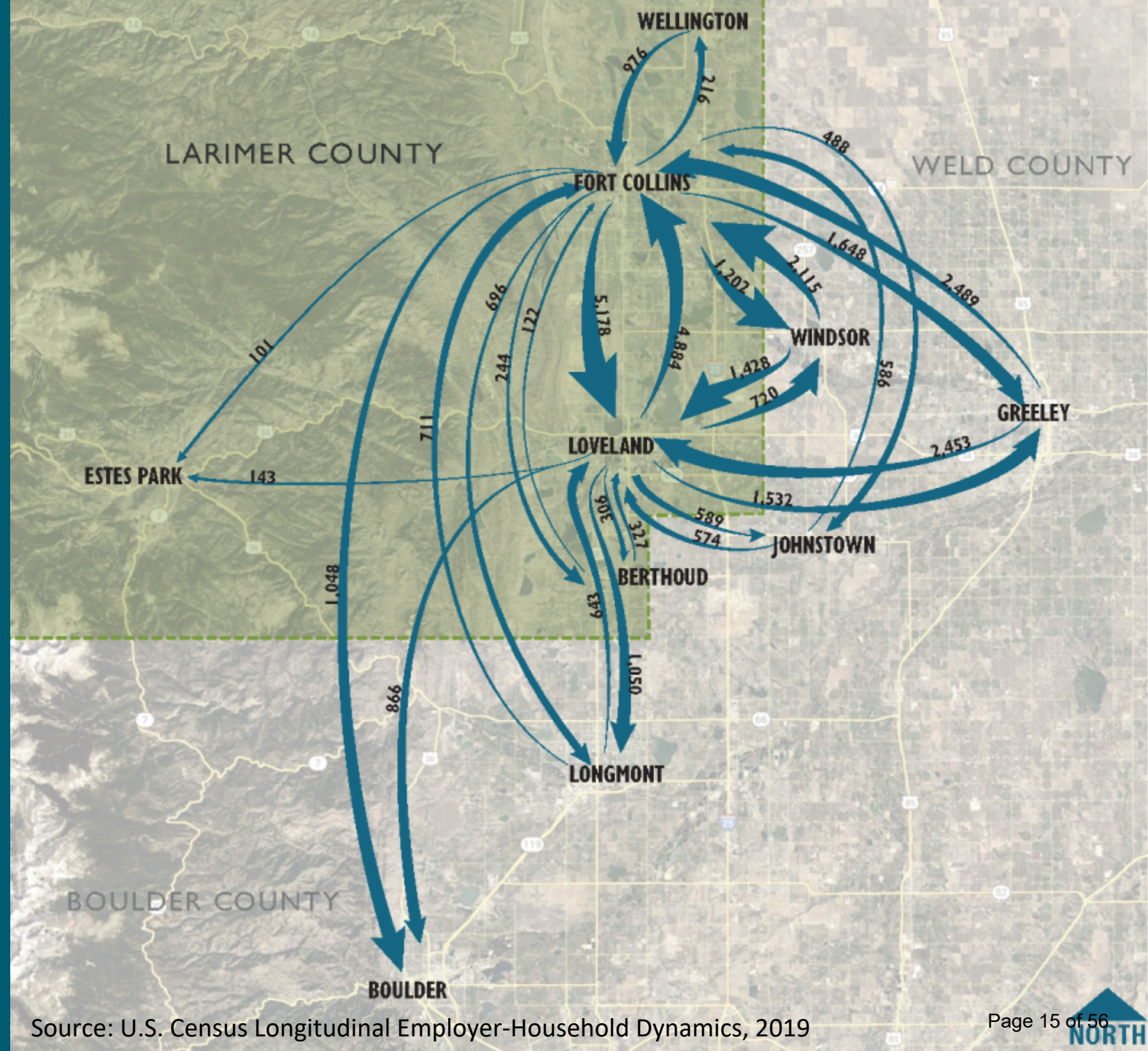


Percent of employees who arrive from elsewhere

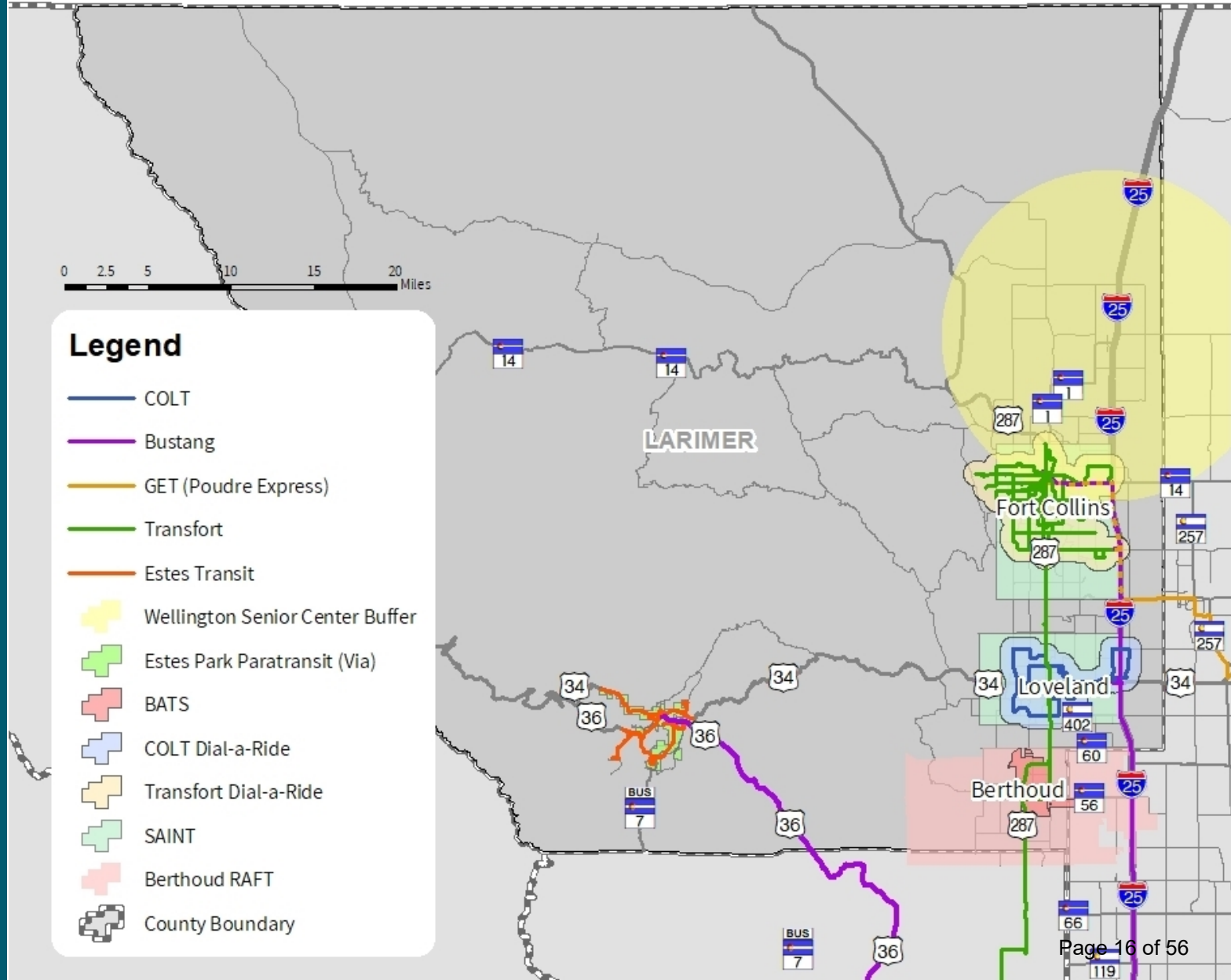
	Count	Share
Larimer County	95,431	62.8%
Weld County	23,845	15.7%
Boulder County	4,845	3.2%
Jefferson County	3,937	2.6%
Adams County	3,714	2.4%
Arapahoe County	3,429	2.3%
Denver County	3,234	2.1%
El Paso County	2,813	1.8%
Douglas County	1,751	1.2%
Laramie County (WY)	1,059	0.7%
All Other Locations	8,021	5.3%
Total	152,066	100.0%

What does all that movement look like?

Daily commuting trips



Some of which
occurs by public
transportation



Each community has a **unique transportation story** and priorities; all communities generate **regional travel**

CURRENT

Transportation Funding Environment

- \$5 Billion in transportation funding for Colorado
- Partial distribution via Highway Users Tax Fund (HUTF)
 - Approximately \$50 million over 10 years
- Emphasis on Greenhouse Gas (GHG) emissions reduction
 - Regionally Significant projects subject to GHG mitigation requirements
- Uncertainty about new gas and registration fees

STATE FUNDING

Senate Bill 21-260 (SB 260)

- \$1.2 Trillion legislation
- 10-year federal infrastructure investment strategy
- New and continuing grant opportunities
- Emphasis on projects with regional impact
- Expected trend in awarding multimodal projects, transit, trails, complete streets and resiliency projects; focus on equity

FEDERAL FUNDING

Infrastructure Investment and Jobs Act (IIJA)

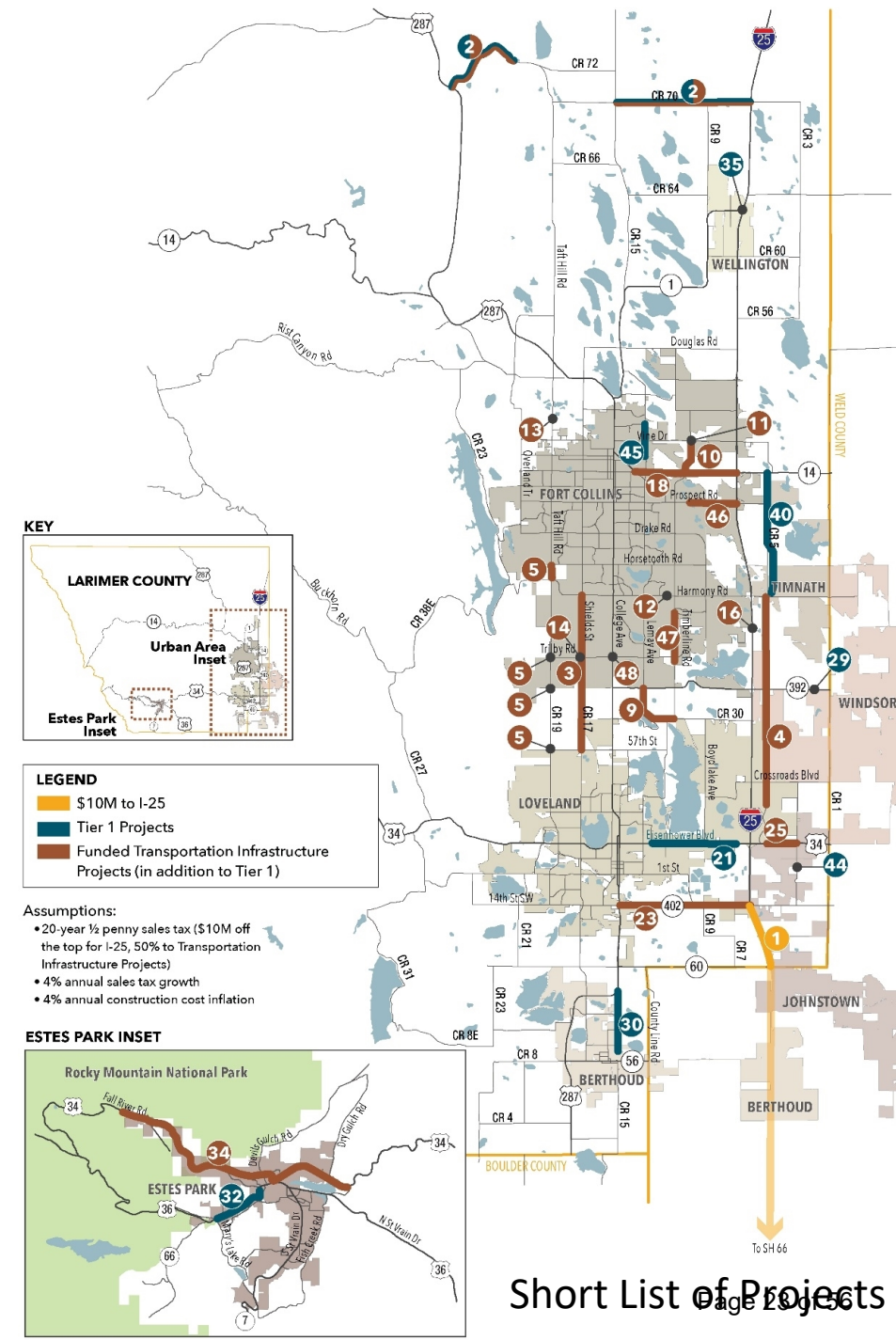
Public Perception: Transportation is funded!

NOTABLE Funding Gaps and Considerations

- Increasing construction costs
- Federal Infrastructure Bill is grant heavy; competitive, local match requirements
- Non “Regionally Significant” projects (as defined in SB 260 and CDOT Rulemaking)
- Shift in focus to multimodal and transit projects reduces ability to fund capacity projects
- Uncertainty about how greenhouse gas rulemaking will be applied

Local Funding Attempt

- Technical Advisory Committee and Regional Task Force formed in 2018
- Compiled regional transportation infrastructure projects (\$547M in needs)
- Evaluated and ranked infrastructure projects and developed strategy for project “short list”
- Identified eligibility criteria for transit
- Unsuccessful Half Penny sales tax ballot question in 2019



KEY TAKEAWAYS

- Identifying the right mix of projects that works for all communities and resonates with the public is challenging
- Message was not getting back to City Councils, community leaders
- Municipalities should have “skin in the game” – Council involvement and monetary contribution to planning effort
- Bundling transportation with facilities was a mistake



Interactive Polling

Go to www.menti.com

What are the critical issues for your community that impact regional transportation? Please rank these issues:

- 1st Congestion on regional corridors
- 2nd Jobs/housing balance
- 3rd Cost of living/affordable housing
- 4th Tourism
- 5th Lack of public transit options

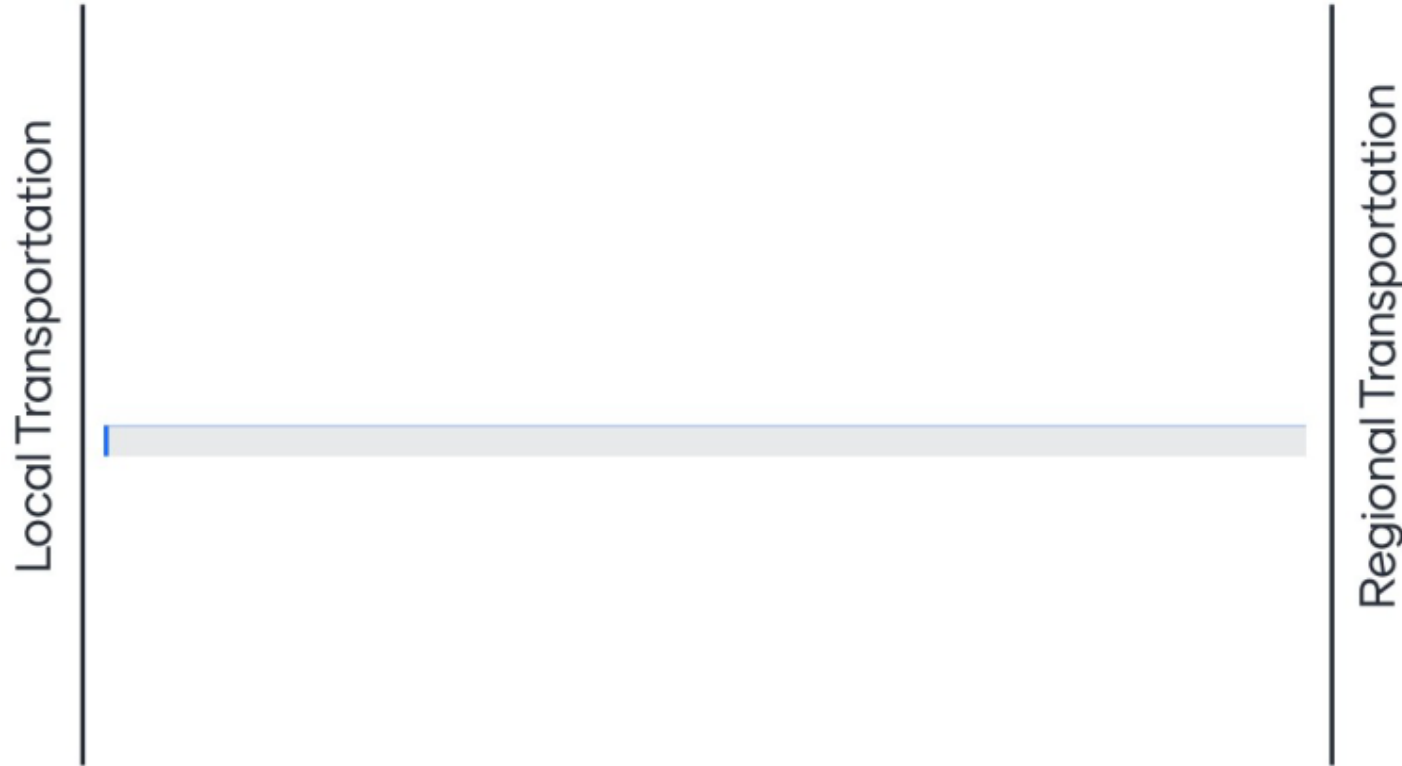
How important is regional transportation compared to other topics in your community?



- A top priority
- A moderate priority
- A low priority
- Not a priority



How important is it to address regional transportation needs compared to local transportation needs within your community?



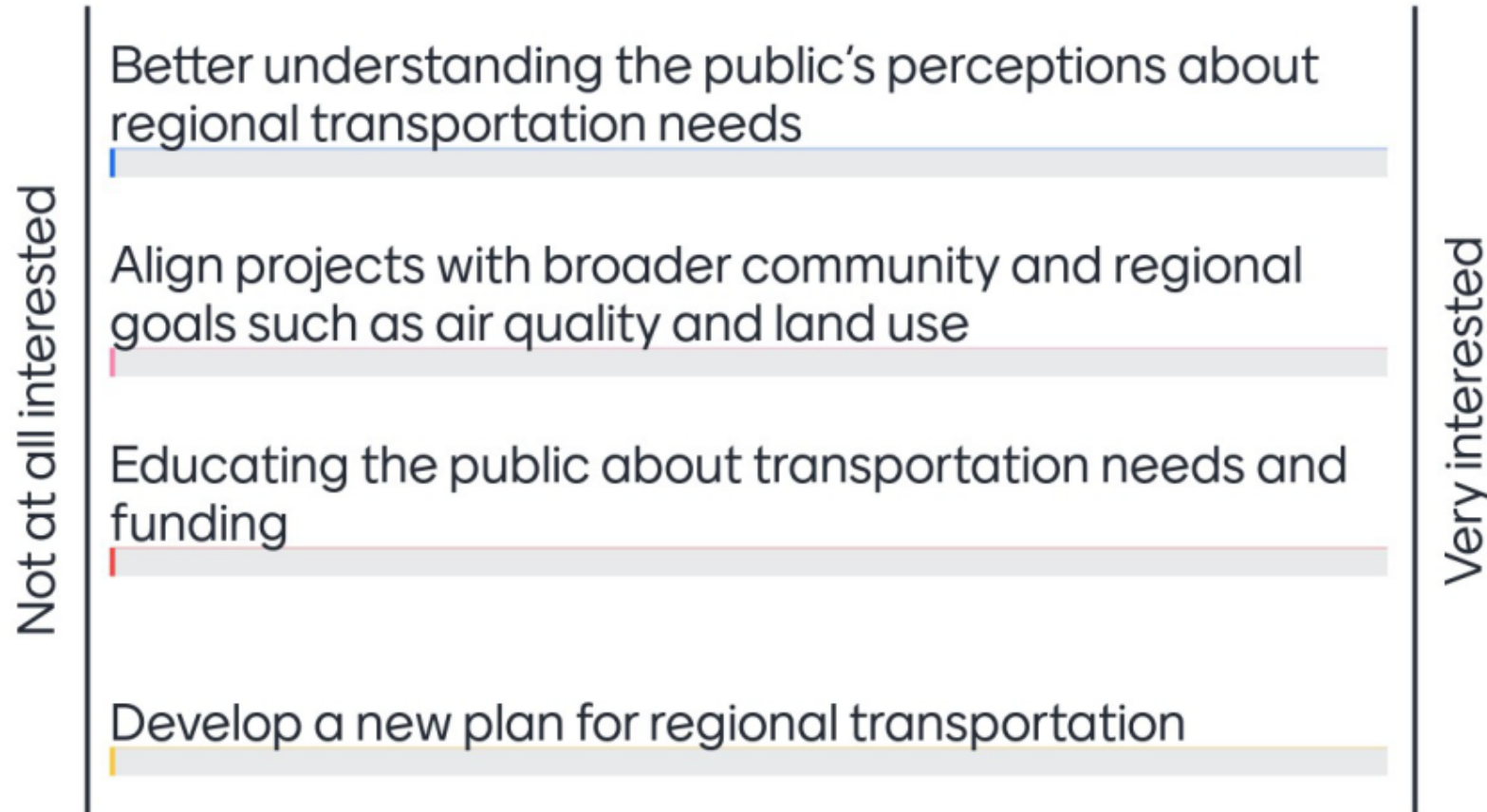
What is your level of interest in coordinating and cooperating on regional transportation solutions with other communities in Larimer County?



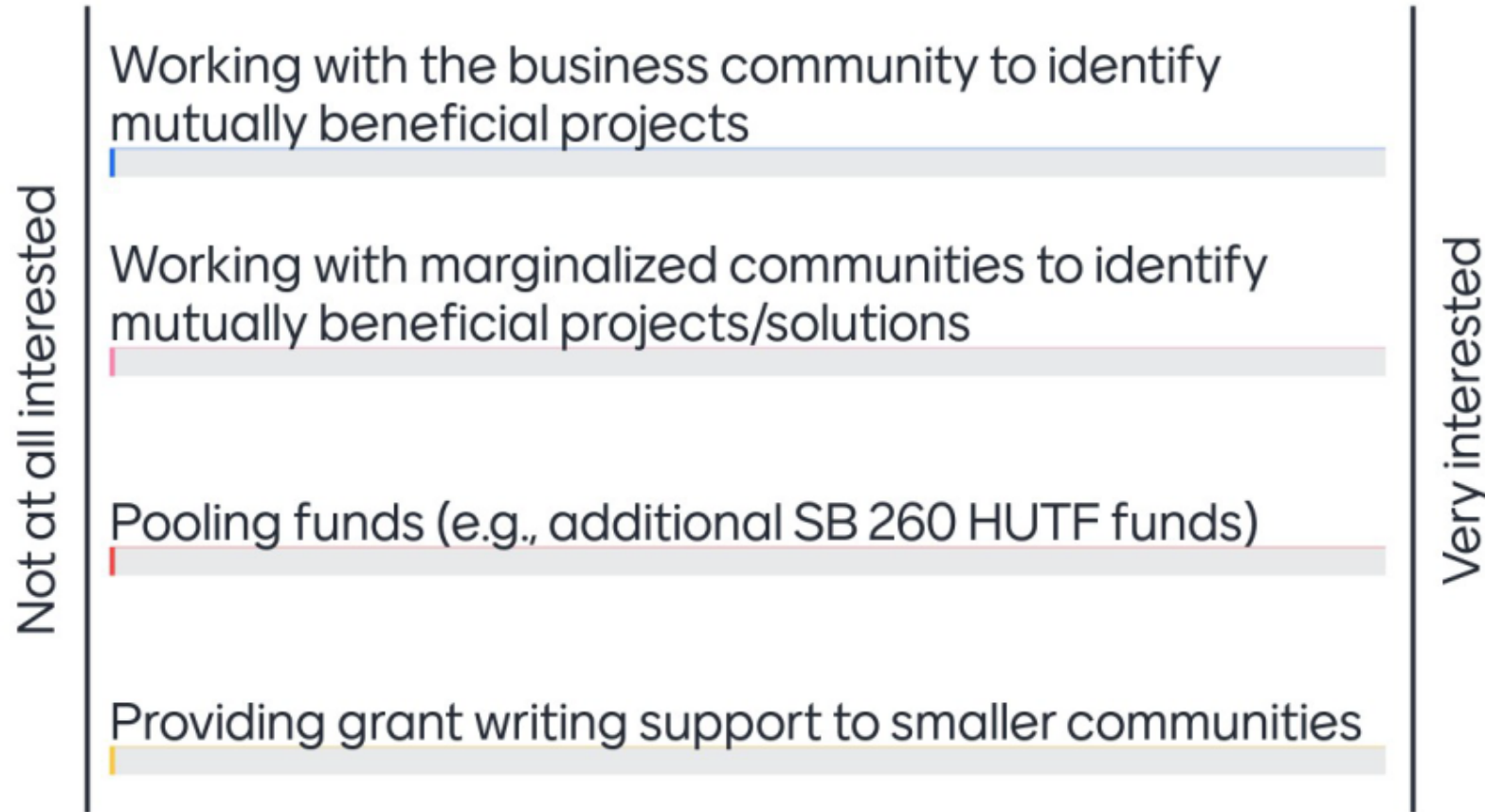
- A top priority
- A moderate priority
- A low priority
- Not a priority



What approaches are you interested in exploring to address regional transportation needs?



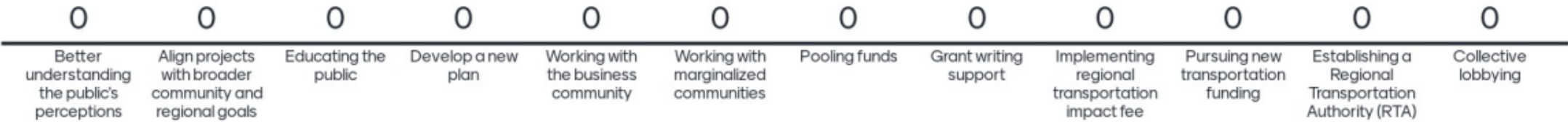
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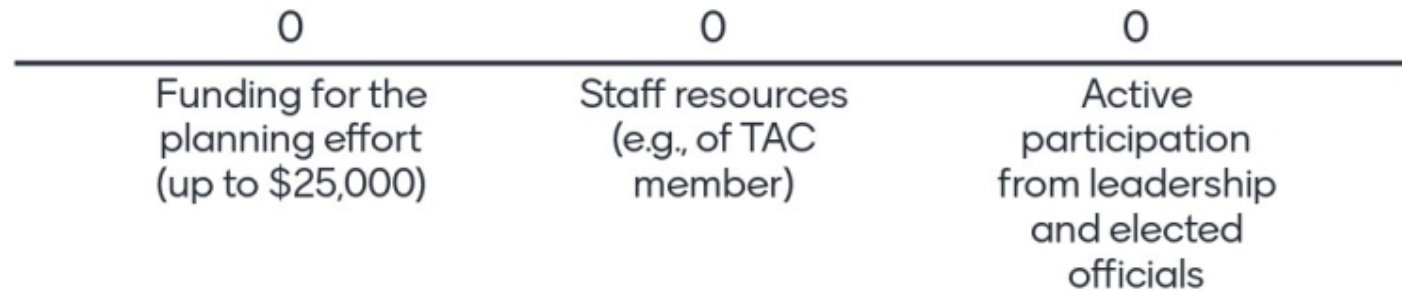
What approaches are you interested in exploring to address regional transportation needs?



Out of all the options presented in the previous questions, which three are most important to you?



What resources is your community willing to contribute? Select all that apply



Should there be consideration for expanding the "region" beyond Larimer County?



If so, what is the geographic extent of the “region”?



What are the “must haves” for your community to coordinate on regional transportation solutions?

DISCUSSION

What are the “deal breakers” that would prevent your community from coordinating on regional transportation solutions?

DISCUSSION



Thank you!



MEMORANDUM

Date: May 23, 2022
To: Mayor and Town Board
From: Carlin Malone, Chief Planner
Re: North Front Range Metropolitan Planning Organization (NFRMPO) Premium Transit Analysis
- LinkNoCo - Overview - Alex Gordon, NFRMPO
Item #: 3.

Background / Discussion:

North Front Range Metropolitan Planning Organization (NFRMPO) is providing an overview of LinkNoCo, a transit analysis of the North Front Range communities. The goal of LinkNoCo is to expand transit service to connect communities within the North Front Range communities by preserving existing transit operations and identifying priority regional transit corridors for future implementation. This analysis and its findings identify a priority transit corridor between Loveland and Windsor.

Financial Impact:

Relationship to Strategic Plan:

Mission: The Town of Windsor promotes community and hometown pride through sustainable, excellent and equitable delivery of services in a fiscally responsible manner.

Area of Focus: Sustainable Infrastructure

Goals:

- Increase public transportation opportunities for Windsor residents

Recommendation:

For information and discussion purposes only.

CC:

Attachments:

1. LinkNoCo Windsor Town Board Presentation



LINKNoCo

UNITING THE NORTH FRONT RANGE

Windsor Town Board Work Session

May 2022



North Front Range
Metropolitan
Planning
Organization

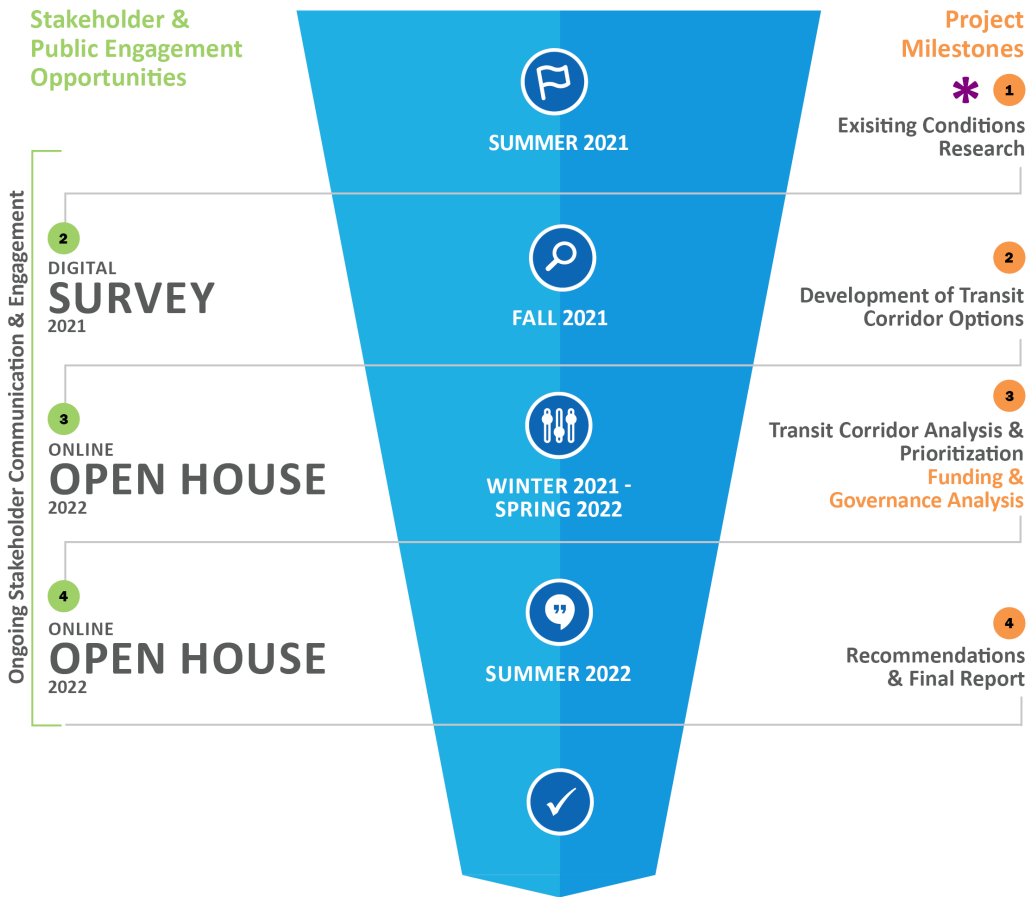
NFRMPO Planning Council approved the Scope of Work in February 2020

- **Corridor Identification** – evaluate potential corridors
- **Financial Plan** – estimate operating and capital costs, propose a funding plan
- **Governance** – governance structure for each corridor
- **Outreach** - Outreach to local, regional, state, and federal stakeholders
- **Preferred Option** - Provide the Planning Council a preferred option list to consider for investment





Timeline



- What do current local and regional plans say?
- Stakeholder meetings and interviews

- Guidance Committee meetings
- “Level 1” Analysis → Survey, Discussions
- Which three corridors rose to the top?

- “Level 2” Analysis → Regional Travel Demand Modeling
- What funding and governance options are on the table?
- Policy Advisory Committee, Guidance Committee, Online Open House

- Preparation for recommendation to Planning Council

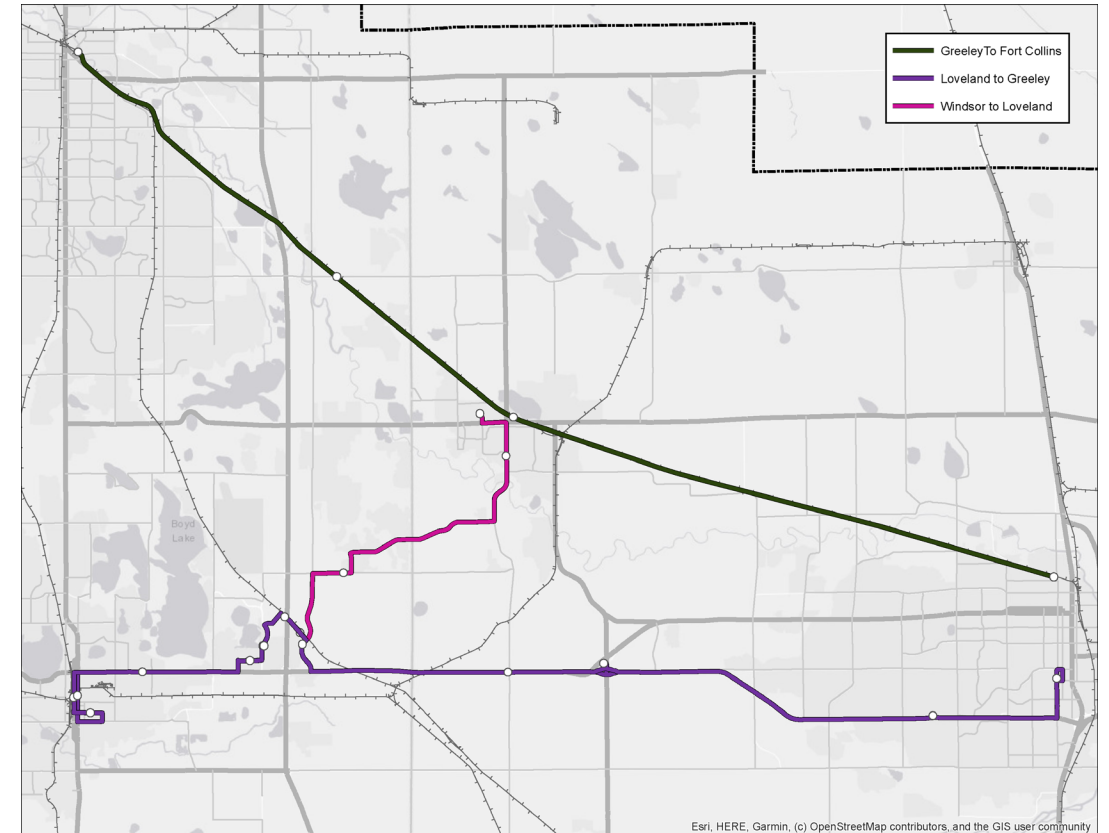
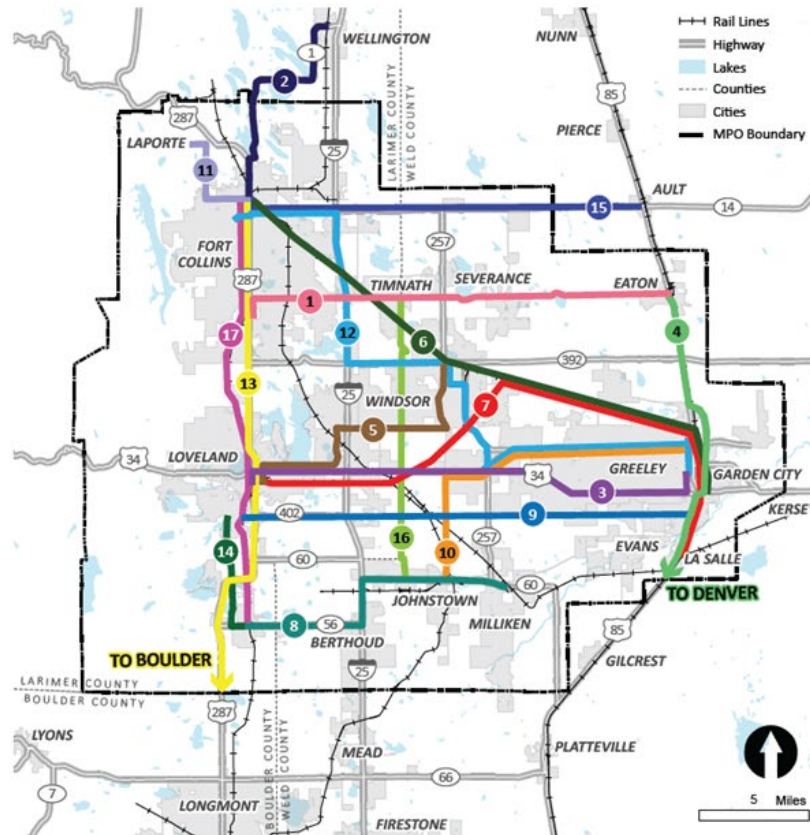


Corridors Under Study

LINKNoCo
UNITING THE NORTH FRONT RANGE

POTENTIAL CORRIDORS | CORREDORES POTENCIALES

- 1 **Fort Collins to Eaton (Harmony Road/Weld County Road 74)**
Fort Collins a Eaton (Harmony Road/Weld County Road 74)
- 2 **Fort Collins to Wellington (SH 1)**
Fort Collins a Wellington (SH 1)
- 3 **Loveland to Greeley (US 34)**
Loveland a Greeley (US 34)
- 4 **Eaton to Denver (US 85)**
Eaton a la región de Denver (US 85)
- 5 **Windsor to Loveland (US 34/Weld County Road 17)**
Windsor a Loveland (US 34/Weld County Road 17)
- 6 **Greeley to Fort Collins Regional Rail (Great Western Railway right-of-way)**
Greeley al ferrocarril regional en Fort Collins (Great Western Railway)
- 7 **Lacalle to Loveland Regional Rail (Great Western Railway and Union Pacific right-of-way)**
Lacalle a ferrocarril regional en Loveland (Great Western railway y derecho de paso de Union Pacific)
- 8 **Milliken to Berthoud (SH 60, I-25, and SH 56)**
Milliken a Berthoud (SH 60, I-25 y SH 56)
- 9 **Loveland to Evans (SH 402 - Freedom Pkwy)**
Loveland a Evans (SH 402 - Freedom Pkwy)
- 10 **Greeley to Johnstonown (Weld County Road 17 and US 34)**
Greeley a Johnstonown (Weld County Road 17 y US 34)
- 11 **Fort Collins to Laporte (Laporte Avenue, Taft Hill Road, and US 287B)**
Fort Collins a Laporte (Laporte Avenue and Overland Trail)
- 12 **Fort Collins to Windsor to Greeley (Poudre Express)**
Fort Collins a Windsor y a Greeley (Poudre Express)
- 13 **Fort Collins to Longmont/Boulder (FLEX/US 287)**
Fort Collins a Longmont/Boulder (FLEX/US 287)
- 14 **Berthoud to Loveland (Berthoud Parkway/Taft Avenue)**
Berthoud a Loveland (Berthoud Parkway/Taft Avenue)
- 15 **Fort Collins to Ault (SH 14)**
Fort Collins a Ault (SH 14)
- 16 **Johnstown to County Road 74 (Colorado Boulevard)**
Johnstown a County Road 74 (Colorado Boulevard)
- 17 **Berthoud to Fort Collins Regional Rail (BNSF right-of-way)**
Berthoud a ferrocarril regional en Fort Collins (derecho de paso de BNSF)



Stakeholder Opportunities

- **Guidance Committee –**
technical discussions and advice
 - Transit Staff
 - Planners and Engineers
 - Human Service Agencies
 - Advocates
- **NFRMPO Technical Advisory Committee (TAC)**
 - Local community staff
- **Policy Advisory Committee**
 - higher level discussions
 - Elected officials
 - Public Works/Transit directors
 - Chambers of Commerce
- **Online Open House**
- **Project Website**



- **Governance discussion**
 - How do we move forward on each corridor?
- **Financing/funding discussion**
 - How can we phase improvements to transit over time with available funding?
- **Level 2 Analysis**
 - What do our models and additional outreach/discussion tell us about these corridors?





Questions

Alex Gordon, PTP
Transportation Planner III
agordon@nfrmpo.org
970.289.8279

nfrmpo.org/transit/linknoco



MEMORANDUM

Date: May 23, 2022
To: Mayor and Town Board
From: Carlin Malone, Chief Planner
Re: Poudre Express Route Update - S. Ballstadt, Director of Planning / Leiton Powell, Greeley-Evans Transit (GET)
Item #: 4.

Background / Discussion:

The following item is an overview of Poudre Express Route services, status of bus stop improvements, and ridership number trends.

On October 14, 2019, the Town Board approved an intergovernmental agreement among and between the City of Fort Collins, City of Greeley and the Town of Windsor for transit services known as the Poudre Express, with operations beginning in January 2020. The commuter bus line connects Greeley, Windsor and Fort Collins, Monday through Friday. The Town of Windsor contributes towards the operations of the line on an annual basis. In 2020, the amount was \$115,000, and in 2021, CARES funding covered the majority of funding, resulting in a \$10,000 balance. Bus stop improvements have been the responsibility of the individual municipalities. The Town has installed bus stop pads and the shelters have been ordered with an expected arrival date of August 2022.

During 2020, the COVID pandemic reduced services and therefore, ridership numbers decreased significantly. As services were reestablished during 2021, ridership numbers slowly increased; however, not reaching pre-pandemic ridership numbers. Ridership numbers increased significantly in 2022, reaching above pre-pandemic numbers by the month of March, increasing in April, and continuing to strengthen.

Financial Impact:

Relationship to Strategic Plan:

Mission: The Town of Windsor promotes community and hometown pride through sustainable, excellent and equitable delivery of services in a fiscally responsible manner.

Area of Focus: Sustainable Infrastructure

Goals:

- Increase public transportation opportunities for Windsor residents

Recommendation:

For information and discussion purposes only.

CC:

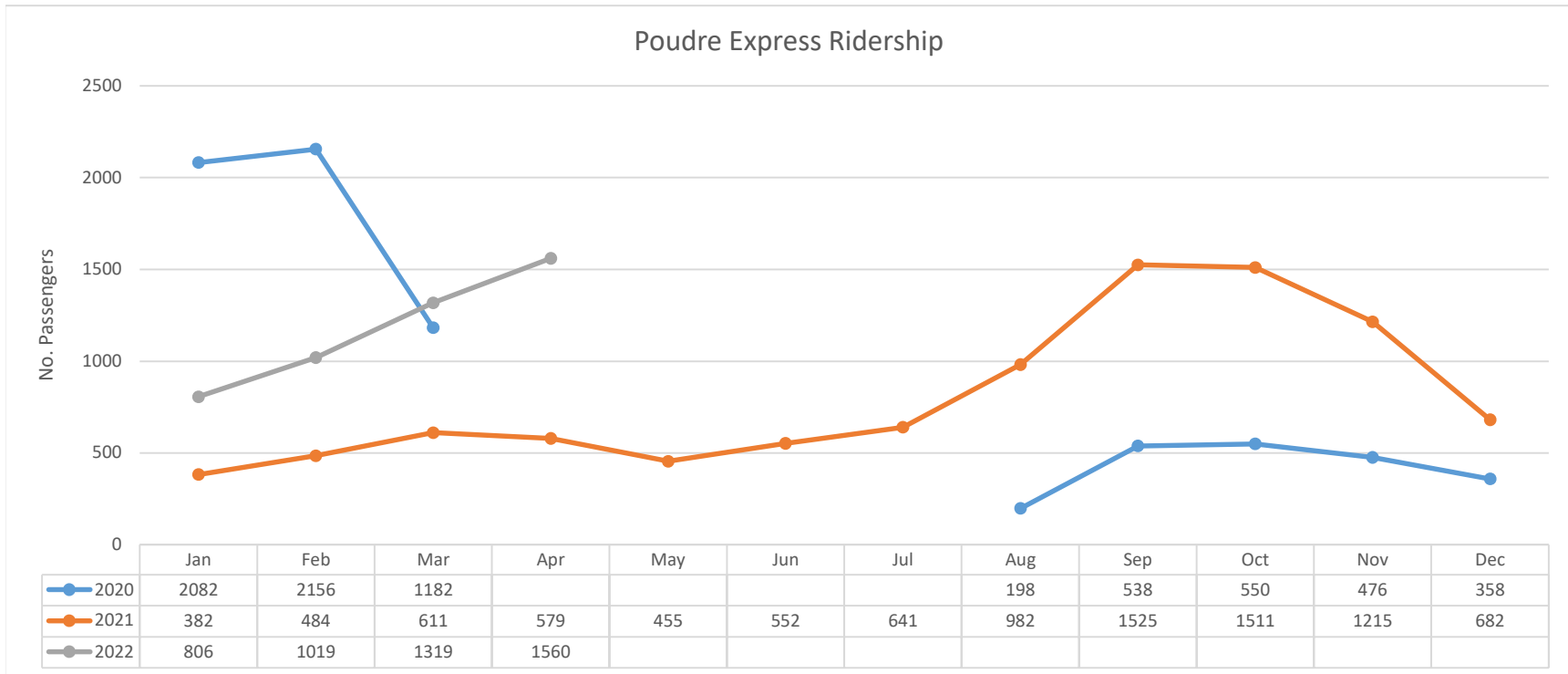
Attachments:

1. PX Numbers 04-2022

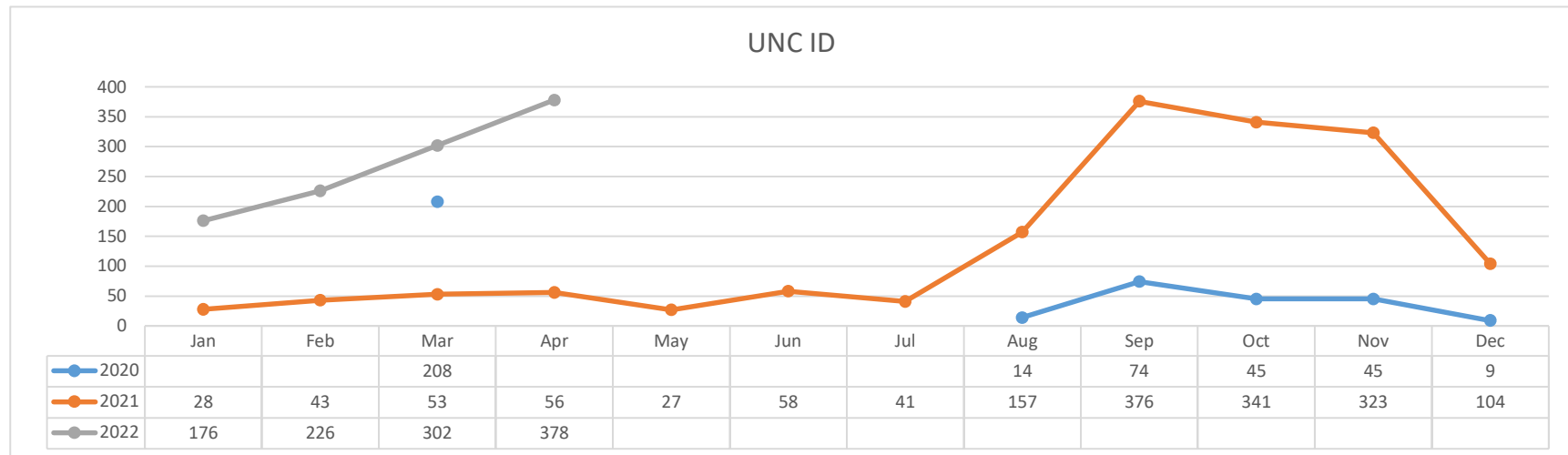
<u>Poudre Express</u>	<u>Jan</u>	<u>Feb</u>	<u>Mar</u>	<u>Apr</u>	<u>May</u>	<u>Jun</u>	<u>Jul</u>	<u>Aug</u>	<u>Sep</u>	<u>Oct</u>	<u>Nov</u>	<u>Dec</u>
2020	2082	2156	1182					198	538	550	476	358
2021	382	484	611	579	455	552	641	982	1525	1511	1215	682
2022	806	1019	1319	1560								

1 JANUARY AND FEBRUARY OF 2020 WAS FREE RIDE MONTHS TO KICKOFF POUDRE EXPRESS SERVICE

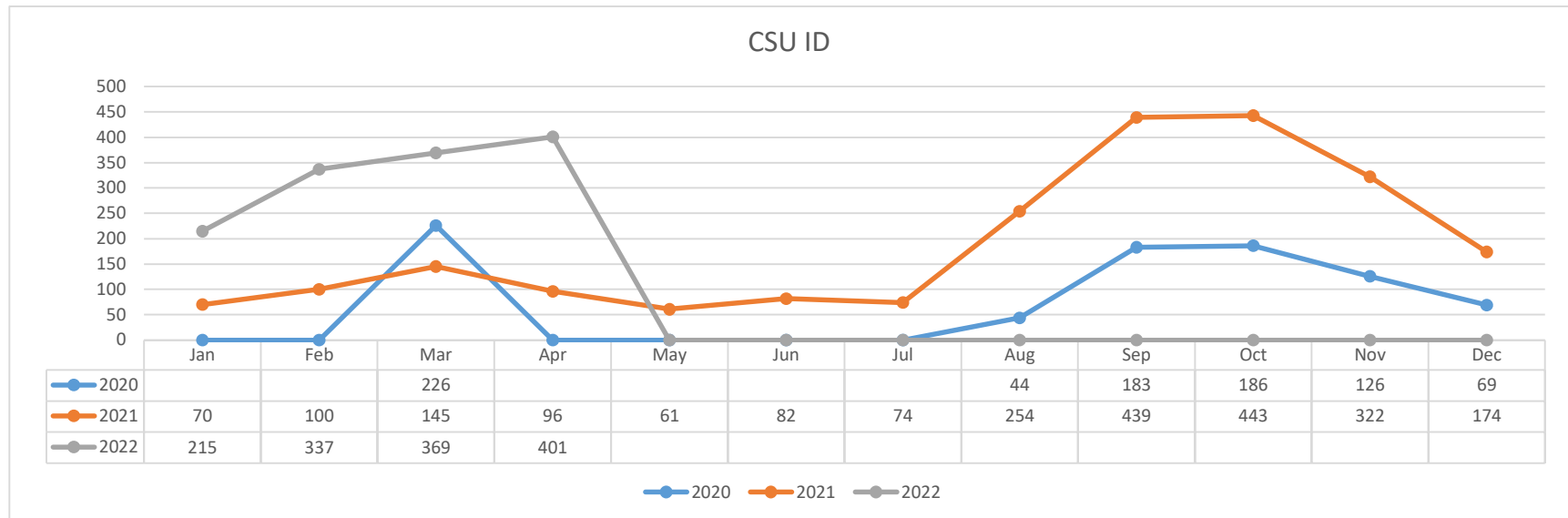
2 Poudre Express Service suspended Mar 27, 2020 - Aug 23, 2020 due to onset of COVID Pandemic



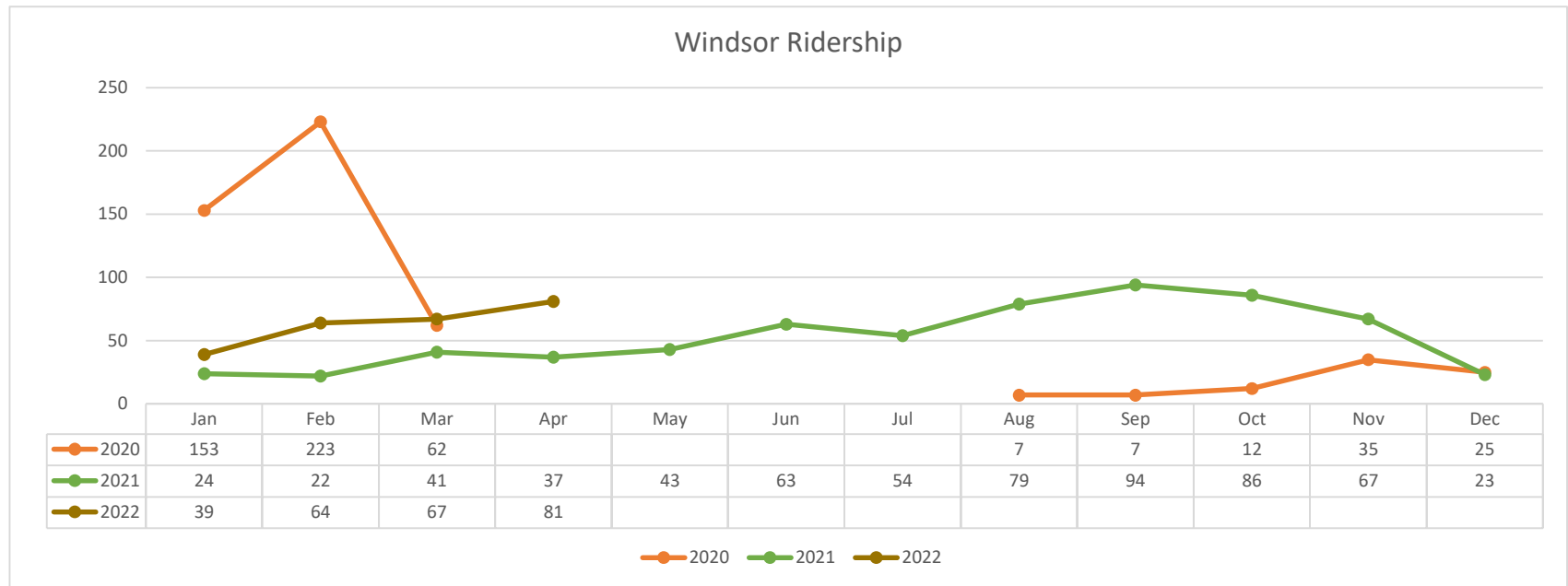
<u>UNC ID</u>	<u>Jan</u>	<u>Feb</u>	<u>Mar</u>	<u>Apr</u>	<u>May</u>	<u>Jun</u>	<u>Jul</u>	<u>Aug</u>	<u>Sep</u>	<u>Oct</u>	<u>Nov</u>	<u>Dec</u>
2020			208					14	74	45	45	9
% of 2020 Ridership			17.60%					7.07%	13.75%	8.18%	9.45%	2.51%
2021	28	43	53	56	27	58	41	157	376	341	323	104
% of 2021 Ridership	7.33%	8.88%	8.67%	9.67%	5.93%	10.51%	6.40%	15.99%	24.66%	22.57%	26.58%	15.25%
2022	176	226	302	378								
% of 2022 Ridership	21.84%	22.18%	22.90%	24.23%								



<u>CSU ID</u>	<u>Jan</u>	<u>Feb</u>	<u>Mar</u>	<u>Apr</u>	<u>May</u>	<u>Jun</u>	<u>Jul</u>	<u>Aug</u>	<u>Sep</u>	<u>Oct</u>	<u>Nov</u>	<u>Dec</u>
2020			226					44	183	186	126	69
% of 2020 Ridership			19.12%					22.22%	34.01%	33.82%	26.47%	19.27%
2021	70	100	145	96	61	82	74	254	439	443	322	174
% of 2021 Ridership	18.32%	20.66%	23.73%	16.58%	13.41%	14.86%	11.54%	25.87%	28.79%	29.32%	26.50%	25.51%
2022	215	337	369	401								
% of 2022 Ridership	26.67%	33.07%	27.98%	25.71%								



<u>WINDSOR</u>	<u>Jan</u>	<u>Feb</u>	<u>Mar</u>	<u>Apr</u>	<u>May</u>	<u>Jun</u>	<u>Jul</u>	<u>Aug</u>	<u>Sep</u>	<u>Oct</u>	<u>Nov</u>	<u>Dec</u>
2020	153	223	62					7	7	12	35	25
% of 2020 Ridership	7.35%	10.34%	5.25%					3.54%	1.30%	2.18%	7.35%	6.98%
2021	24	22	41	37	43	63	54	79	94	86	67	23
% of 2021 Ridership	6.28%	4.55%	6.71%	6.39%	9.45%	11.41%	8.42%	8.04%	6.16%	5.69%	5.51%	3.37%
2022	39	64	67	81								
% of 2022 Ridership	4.84%	6.28%	5.08%	5.19%								



WIN to FTC												
2020	118	163	51					5	7	9	32	22
2021	23	20	38	36	40	45	32	60	70	63	56	19
2022	34	49	53	69								
WIN to GRE												
2020	35	60	11					2	0	3	3	3
2021	1	2	3	1	3	18	22	19	24	23	11	4
2022	5	15	14	12								



FUTURE TOWN BOARD MEETINGS

May 30, 2022	Canceled – Memorial Day Holiday
June 6, 2022 5:30 p.m.	Town Board Work Session FAMLI Program Follow-up Discussion Early Hires for Police Department
June 13, 2022 5:30 p.m.	Town Board Work Session Board/Manager/Attorney Monthly Meeting Packet and CivicClerk Review
June 13, 2022 7:00 p.m.	Town Board Regular Meeting
June 20, 2022 5:30 p.m.	Town Board Work Session
June 27, 2022 5:30 p.m.	Town Board Work Session Meet the Board
June 27, 2022 7:00 p.m.	Town Board Regular Meeting
July 4, 2022	Cancelled – Independence Day Holiday
July 11, 2022 5:30 p.m.	Town Board Work Session Board/Manager/Attorney Monthly Meeting
July 11, 2022 7:00 p.m.	Town Board Regular Meeting
July 18, 2022 5:30 p.m.	Town Board Work Session
July 25, 2022 5:30 p.m.	Town Board Work Session Meet the Board
July 25, 2022 7:00 p.m.	Town Board Regular Meeting
August 1, 2022 5:30 p.m.	Town Board Work Session
August 8, 2022 5:30 p.m.	Town Board Work Session

August 8, 2022 7:00 p.m.	Town Board Regular Meeting
August 15, 2022 5:30 p.m.	Town Board Work Session
August 22, 2022 5:30 p.m.	Town Board Work Session
August 22, 2022 7:00 p.m.	Town Board Regular Meeting
August 29, 2022	Canceled – Fifth Monday

Future Work Session Topics

- DDA Entertainment District
- Telecom Code (Pending FCC Rules)
- Regional Water Treatment Plant Site
- Economic development/retail needs based on population levels (following retail assessment)
- Land Use Code Update
- Comprehensive Plan Update Kick-off Joint meeting with Planning Commission
- Discuss Wells Used For Geologic Sequestration of Carbon Dioxide draft ordinance
- August 15 – Budget – Revenue Projections
- September 19 – Budget – Capital Improvement Plan
- September 26 – Compensation Study Review
- October 3 – Budget – Utility Rates and Fees
- October 15 (Saturday) – Operating Budget
- October 24 – Budget – Follow-up Questions